



2025/0227(COD)

15.4.2026

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DRAFT REPORT

on the proposal for a regulation of the European Parliament and of the Council
establishing Global Europe
(COM(2025)0551 – C10-0175/2025 – 2025/0227(COD))

Committee on Foreign Affairs
Committee on Development

Rapporteurs: Michael Gahler, Robert Biedroń

Symbols for procedures

- * Consultation procedure
- *** Consent procedure
- ***I Ordinary legislative procedure (first reading)
- ***II Ordinary legislative procedure (second reading)
- ***III Ordinary legislative procedure (third reading)

(The type of procedure depends on the legal basis proposed by the draft act.)

Amendments to a draft act

Amendments by Parliament set out in two columns

Deletions are indicated in ***bold italics*** in the left-hand column. Replacements are indicated in ***bold italics*** in both columns. New text is indicated in ***bold italics*** in the right-hand column.

The first and second lines of the header of each amendment identify the relevant part of the draft act under consideration. If an amendment pertains to an existing act that the draft act is seeking to amend, the amendment heading includes a third line identifying the existing act and a fourth line identifying the provision in that act that Parliament wishes to amend.

Amendments by Parliament in the form of a consolidated text

New text is highlighted in ***bold italics***. Deletions are indicated using either the **■** symbol or ~~strikeout~~. Replacements are indicated by highlighting the new text in ***bold italics*** and by deleting or striking out the text that has been replaced.

By way of exception, purely technical changes made by the drafting departments in preparing the final text are not highlighted.

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DRAFT EUROPEAN PARLIAMENT LEGISLATIVE RESOLUTION

**on the proposal for a regulation of the European Parliament and of the Council
establishing Global Europe
(COM(2025)0551 – C10-0175/2025 – 2025/0227(COD))**

(Ordinary legislative procedure: first reading)

The European Parliament,

- having regard to the Commission proposal to Parliament and the Council (COM(2025)0551),
 - having regard to Article 294(2) of the Treaty on the Functioning of the European Union, pursuant to which the Commission submitted the proposal to Parliament (C10-0175/2025),
 - having regard to the opinion of the Committee on Legal Affairs on the proposed legal basis,
 - having regard to Article 294(3) of the Treaty on the Functioning of the European Union,
 - having regard to the budgetary assessment by the Committee on Budgets,
 - having regard to the opinion of the Committee on Legal Affairs on the use of delegated acts,
 - having regard to Rules 60, 41, 42 and 58 of its Rules of Procedure,
 - having regard to the opinions of the Committee on Budgets, the Committee on Budgetary Control, the Committee on Fisheries, the Committee on Civil Liberties, Justice and Home Affairs and the Committee on Women's Rights and Gender Equality,
 - having regard to the report of the Committee on Foreign Affairs and the Committee on Development (A10-0000/2026),
1. Adopts its position at first reading hereinafter set out;
 2. Calls on the Commission to refer the matter to Parliament again if it replaces, substantially amends or intends to substantially amend its proposal;
 3. Instructs its President to forward its position to the Council, the Commission and the national parliaments.

Amendment 1

Proposal for a regulation

Recital 1

Text proposed by the Commission

(1) This Regulation aims at establishing the programme Global Europe (the ‘Instrument’) with a view to upholding and promoting the Union’s values, principles and interests worldwide in order to pursue the objectives and principles of the Union’s external action, as laid down in Article 3(5) and Articles 8 and 21 of the Treaty on European Union (TEU).

Amendment

(1) This Regulation aims at establishing the programme Global Europe (the ‘Instrument’) with a view to upholding and promoting the Union’s values, principles and **geopolitical** interests worldwide in order to pursue the objectives and principles of the Union’s external action, as laid down in Article 3(5) and Articles 8 and 21 of the Treaty on European Union (TEU).

Or. en

Amendment 2

Proposal for a regulation

Recital 4

Text proposed by the Commission

(4) The implementation of the Instrument should be guided by the Strategic Agendas of the European Council, relevant European Parliament resolutions and the Political Guidelines of the Commission, which set the Union’s vision, strategic orientations and priorities. While leveraging the Union’s power and partnerships, the external action implemented under the Instrument should protect and promote Union values, strengthen peace and security and bolster preparedness, prosperity and competitiveness of the Union. To advance the Union’s priorities and interests in its external action, the Union should work in partnership with partner countries and international organisations.

Amendment

(4) The implementation of the Instrument should be guided by the Strategic Agendas of the European Council, relevant European Parliament resolutions and the Political Guidelines of the Commission, which set the Union’s vision, strategic orientations and priorities. While leveraging the Union’s power and partnerships, the external action implemented under the Instrument should protect and promote Union values, strengthen peace and security, **promote sustainable development, contribute to the eradication of poverty**, and bolster preparedness, prosperity and competitiveness of the Union. To advance the Union’s priorities and interests in its external action, the Union should work in partnership with partner countries and international organisations.

Amendment 3**Proposal for a regulation
Recital 4 a (new)***Text proposed by the Commission**Amendment*

(4a) In the implementation of this Regulation, the European Parliament should be able to provide and exercise political control as laid down in Article 14 TEU, as well as exercise oversight, and the Council should be able to exercise its coordinating function. That cooperation should not preclude other exchanges on the basis of loyal cooperation between Union institutions, such as with the Chairs of committees of the European Parliament, working groups, standing rapporteurs or rapporteurs of relevant reports in the European Parliament. The Commission, which is responsible for the implementation of the Instrument, should provide meaningfully detailed written information, including at the administrative level. The Commission should make every effort to deliver high quality written clarifications with necessary background explanations. Those background briefings or fiches should, where relevant, facilitate the tracking of budget performance and build on information contained in the Performance Regulation, providing more country- or theme-specific granularity to inform policy discussions.

Amendment 4**Proposal for a regulation
Recital 6**

Text proposed by the Commission

(6) The main approach for actions financed under the Instrument should be through geographic programmable actions at country, multi-country, regional and trans-regional level, in order to maximise the impact of the Union's assistance. That approach should be complemented, where relevant, by non-programmable geographic actions, including actions concerning humanitarian aid, macro-financial assistance, addressing crisis, peace and foreign policy needs, and enhancing resilience and competitiveness, as well as global programmable and non-programmable actions.

Amendment

(6) The main approach for actions financed under the Instrument should be through geographic programmable actions at country, multi-country, regional and trans-regional level, in order to maximise the impact of the Union's assistance **and ensure predictability**. That approach should be complemented, where relevant, by non-programmable geographic actions, including actions concerning humanitarian aid, macro-financial assistance, addressing crisis, peace and foreign policy needs, **supporting unforeseen democratic openings**, and enhancing resilience and competitiveness, as well as global programmable and non-programmable actions.

Or. en

Amendment 5

Proposal for a regulation

Recital 7

Text proposed by the Commission

(7) Geographic programmable actions should frame the Union's cooperation with partner countries and regions in the medium and long-term to build mutually beneficial partnerships.

Amendment

(7) Geographic programmable actions, **based on multiannual indicative programmes reflecting the general principles of the Union's external action**, should frame the Union's cooperation with partner countries and regions in the medium and long-term to build mutually beneficial partnerships. **Geographic programmable actions should constitute a large majority of the total indicative financial envelope of the Instrument.**

Or. en

Amendment 6

Proposal for a regulation Recital 8

Text proposed by the Commission

(8) While the budget to finance the Union's humanitarian aid operations should be made available under this Instrument, such operations should be implemented in accordance with the Humanitarian Aid Instrument established by Council Regulation (EC) No 1257/96⁴.

⁴ Council Regulation (EC) No 1257/96 of 20 June 1996 concerning humanitarian aid (OJ L 163, 2.7.1996, p. 1–6, ELI: <http://data.europa.eu/eli/reg/1996/1257/oj>).

Amendment

(8) While the budget to finance the Union's humanitarian aid operations should be made available under this Instrument, ***with a minimum amount of EUR 25 billion***, such operations should be implemented in accordance with the Humanitarian Aid Instrument established by Council Regulation (EC) No 1257/96⁴ ***in order to respect the needs-based nature of humanitarian aid and the humanitarian principles of neutrality, impartiality and independence.***

⁴ Council Regulation (EC) No 1257/96 of 20 June 1996 concerning humanitarian aid (OJ L 163, 2.7.1996, p. 1–6, ELI: <http://data.europa.eu/eli/reg/1996/1257/oj>).

Or. en

Amendment 7

Proposal for a regulation Recital 13

Text proposed by the Commission

(13) Crisis, peace and foreign policy needs should include actions allowing the Union to respond to exceptional and unforeseen situations or imperative foreign policy interest, including where there is a threat to peace, democracy, law and order, the protection of human rights and fundamental freedoms. Those actions should be designed for an effective, efficient, integrated and conflict-sensitive Union response to achieve peace, stability and conflict-prevention in situations of

urgency, crisis, fragility, hybrid threats, emerging crisis or natural disasters including the security and safety of individuals, in particular those exposed to sexual and gender-based violence, in situations of instability; or threatening to escalate into armed conflict or to severely destabilise the partner country or countries concerned. They should also support innovative initiatives to address foreign policy needs across political, economic and security issues and enable the Union to act where there is a window of opportunity to achieve its objectives, which are difficult to address by other means.

and conflict-prevention in situations of urgency, crisis, fragility, hybrid threats, emerging crisis, **democratic opening** or natural disasters including the security and safety of individuals, in particular those exposed to sexual and gender-based violence, in situations of instability; or threatening to escalate into armed conflict or to severely destabilise the partner country or countries concerned. They should also support innovative initiatives to address foreign policy needs across political, economic and security issues and enable the Union to act where there is a window of opportunity to achieve its objectives, which are difficult to address by other means.

Or. en

Amendment 8

Proposal for a regulation

Recital 15

Text proposed by the Commission

(15) The Instrument should contribute to the objectives of the Union's external action, by promoting mutually beneficial partnerships with partner countries, contributing simultaneously to the sustainable development of partner countries and to the Union's strategic interests. It should allow the Union to be better positioned to address global challenges, including the fight against climate change and biodiversity protection. It should also provide increased economic and trade opportunities to the mutual benefit of the Union and partner countries.

Amendment

(15) The Instrument should contribute to the objectives of the Union's external action, by promoting mutually beneficial partnerships with partner countries, contributing simultaneously to the sustainable development of partner countries and to the Union's strategic, **economic and security** interests. It should allow the Union to be better positioned to address global challenges, including the fight against climate change and biodiversity protection. It should also **contribute to the strengthening of economic resilience, including by reducing strategic dependencies and supporting resilient and sustainable value chains, and provide a value-based offer and** increased economic and trade opportunities to the mutual benefit of the Union and partner countries, **including**

through initiatives such as the Global Gateway strategy.

Or. en

Amendment 9

Proposal for a regulation

Recital 17

Text proposed by the Commission

(17) Article 49 TEU provides that any European state that respects the values of respect for human dignity, freedom, democracy, equality, the rule of law, as well as respect for human rights, including the rights of persons belonging to minorities, and is committed to promoting those values may apply to become a member of the Union. Those values are common to Member States in a society in which pluralism, non-discrimination, tolerance, justice, solidarity, equality between women and men, intergenerational fairness and cultural diversity prevail. The enlargement process is built on established criteria, fair and rigorous conditionality and the principle of own merits. A European state which has applied to join the Union can become a member of the Union only when it has been confirmed that it fully meets the accession criteria established at the Copenhagen European Council in June 1993 (the ‘Copenhagen criteria’) and provided that the Union has the capacity to integrate the new member. A firm commitment to ‘fundamentals first’ approach, which requires a strong focus on the rule of law, the fight against organised crime, fundamental rights, the functioning of democratic institutions and public administration reform, as well as on economic criteria, remains essential. Progress depends on each candidate country’s and potential candidate’s implementation of the necessary reforms to

Amendment

(17) ***Union action should promote respect for and be rooted in international human rights law, including the Universal Declaration of Human Rights adopted by the United Nations General Assembly on 10 December 1948, and in international humanitarian law, and should be guided by the universality and indivisibility of human rights.*** Article 49 TEU provides that any European state that respects the values of respect for human dignity, freedom, democracy, equality, the rule of law, as well as respect for human rights, including the rights of persons belonging to minorities, and is committed to promoting those values may apply to become a member of the Union. Those values are common to Member States in a society in which pluralism, non-discrimination, tolerance, justice, solidarity, equality between women and men, intergenerational fairness and cultural diversity prevail. The enlargement process is built on established criteria, fair and rigorous conditionality and the principle of own merits. A European state which has applied to join the Union can become a member of the Union only when it has been confirmed that it fully meets the accession criteria established at the Copenhagen European Council in June 1993 (the ‘Copenhagen criteria’) and provided that the Union has the capacity to integrate the new member. A firm commitment to ‘fundamentals first’

align with the Union acquis.

approach, which requires a strong focus on the rule of law, the fight against organised crime, fundamental rights, the functioning of democratic institutions and public administration reform, as well as on economic criteria, remains essential. Progress depends on each candidate country's and potential candidate's implementation of the necessary reforms to align with the Union acquis.

Or. en

Amendment 10

Proposal for a regulation

Recital 18

Text proposed by the Commission

(18) The enlargement policy of the Union is a strategic investment in peace, security, stability and prosperity in Europe and allows the Union to be better positioned to address global challenges. It also provides increased economic and trade opportunities to the mutual benefit of the Union and the aspiring Member States, while ensuring a gradual transformation of the partner countries. The prospect of Union membership has a powerful transformative effect, embedding positive democratic, political, economic and societal change. It is in the common interest of the Union and its partners to advance efforts to reform their political, legal and economic systems with a view to their future Union membership and to support their accession process.

Amendment

(18) ***The Instrument should support candidate and potential candidate countries in attaining the necessary reforms. Support under the Instrument should be strictly conditional on sustained and verifiable progress, including full respect for good neighbourly relations and binding bilateral agreements. In cases of serious or persistent democratic backsliding, funding should be reduced, suspended or reallocated.*** The enlargement policy of the Union is a strategic investment in peace, security, stability and prosperity in Europe and allows the Union to be better positioned to address global challenges. It also provides increased economic and trade opportunities to the mutual benefit of the Union and the aspiring Member States, while ensuring a gradual transformation of the partner countries. The prospect of Union membership has a powerful transformative effect, embedding positive democratic, political, economic and societal change. It is in the common interest of the Union and its partners to advance efforts to reform their political, legal and economic systems

with a view to their future Union membership and to support their accession process.

Or. en

Amendment 11

Proposal for a regulation

Recital 22

Text proposed by the Commission

(22) The Union should develop a more focused approach to the Middle East, North Africa and the Gulf, taking into account the inter-relations among these regions. It should deepen relations with the Middle East, North Africa and Gulf regions, in line with the respective strategic frameworks and formal agreements, in particular through mutually beneficial and tailored partnerships in areas of mutual interests, respecting the values and principles of the Union.

Amendment

(22) The Union should develop a more focused approach to the Middle East, North Africa and the Gulf, taking into account the inter-relations among these regions. It should deepen relations with the Middle East, North Africa and Gulf regions, in line with the respective strategic frameworks and formal agreements, in particular through mutually beneficial and tailored partnerships in areas of mutual interests, respecting the values and principles of the Union. ***One of the priorities should be to provide stable, sufficient, and predictable financial support for the reconstruction of Gaza. A financial envelope should be earmarked to that effect in the Middle East, North Africa and the Gulf geographic pillar. Such support should be accompanied by strict safeguards on transparency, accountability and the prevention of any misuse of Union funds.***

Or. en

Amendment 12

Proposal for a regulation

Recital 23

Text proposed by the Commission

(23) The Union's international

Amendment

(23) The Union's international

partnerships aim at developing relations and build partnerships with partner countries, notably to reduce and, in the long term, eradicate poverty in line with the primary objective of the Union's development cooperation policy set out in Article 208 TFEU. The Union's international partnerships also contribute to other objectives of the Union's external action, in particular to the safeguarding of the Union's values and fundamental interests, to foster the sustainable economic, social and environmental development of partner countries.

partnerships aim at developing relations and build partnerships with partner countries, notably to reduce and, in the long term, eradicate poverty in line with the primary objective of the Union's development cooperation policy set out in Article 208 TFEU. The Union's international partnerships also contribute to other objectives of the Union's external action, in particular to the safeguarding of the Union's values and fundamental interests, to foster **multilateralism**, the sustainable economic, social and environmental development of partner countries **and to reduce fragility**.

Or. en

Amendment 13

Proposal for a regulation

Recital 24

Text proposed by the Commission

(24) The implementation of the Instrument should support the Global Gateway strategy¹⁰, the Union's external investment strategy to advance the sustainable development goals together with partner countries. As a main pillar of the Union's economic foreign policy, it aims at boosting the development of secure and quality infrastructure in partner countries to create sustainable prosperity, decent jobs, thereby strengthening connections between the Union and its partners, while also benefiting the EU strategic and economic interests. This strategy leverages investments in secure infrastructure with a focus on digitalisation, climate and energy, transport, health, and education and research. It supports countries which seek to enhance their resilience in a sustainable manner, while strengthening partnerships that are important for the Union's open

Amendment

(24) The implementation of the Instrument should support the Global Gateway strategy¹⁰, the Union's external investment strategy to advance the sustainable development goals together with partner countries. As a main pillar of the Union's economic foreign policy, it aims at boosting the development of secure and quality infrastructure in partner countries to create sustainable prosperity, decent jobs, thereby strengthening connections between the Union and its partners, while also benefiting the EU strategic and economic interests. This strategy leverages investments in secure infrastructure with a focus on digitalisation, climate and energy, transport, health, and education and research. It supports countries which seek to enhance their resilience in a sustainable manner, while strengthening partnerships that are important for the Union's open

strategic autonomy. Global Gateway is also a value-based offer that *promotes* high social, environmental, governance and financial standards, and upholds democracy, the rule of law and human rights.

strategic autonomy. Global Gateway is also a value-based offer that *advances* high social, environmental, governance and financial standards, and upholds democracy, the rule of law and human rights, *including by supporting investments in democratic resilience, transparency and accountability to create an enabling environment for investment. The implementation of Global Gateway should also avoid creating unsustainable or strategic dependencies.*

¹⁰ Joint Communication (JOIN/2021/30 final) to the European Parliament, the Council, the European Economic and Social Committee, the Committee of the Regions and the European Investment Bank - The Global Gateway.

¹⁰ Joint Communication (JOIN/2021/30 final) to the European Parliament, the Council, the European Economic and Social Committee, the Committee of the Regions and the European Investment Bank - The Global Gateway.

Or. en

Amendment 14

Proposal for a regulation Recital 25

Text proposed by the Commission

(25) The Union should engage in contexts experiencing *extremely* high levels of fragility, conflict areas, and other complex settings, supporting them through a differentiated approach to address the root causes of fragility while providing access to basic services and promoting the resilience of populations, along the humanitarian-development-peace nexus.

Amendment

(25) The Union should engage in contexts experiencing high *and extreme* levels of fragility *as per OECD criteria, in* conflict areas, and other complex settings, supporting them through a differentiated approach to address the root causes of fragility while providing access to basic services and promoting the resilience of populations, along the humanitarian-development-peace nexus, *and, where relevant, support governance, economic resilience and conditions for sustainable investment.*

Or. en

Amendment 15

Proposal for a regulation Recital 27

Text proposed by the Commission

(27) The Instrument should strengthen democratic resilience in partner countries, including by countering foreign information manipulation and interference, empowering free and pluralistic media, promoting citizens' engagement, ensuring the fairness and integrity of electoral and other democratic processes, and by engaging in public diplomacy activities.

Amendment

(27) The Instrument should strengthen democratic resilience in partner countries, including by **supporting democratic institutions and independent oversight bodies and actors demonstrably committed to democratic values, transparency and accountability, and including by** countering foreign information manipulation and interference, empowering free and pluralistic media, promoting citizens' engagement, ensuring the fairness and integrity of electoral and other democratic processes, and by engaging in public diplomacy activities. **Union support should exclude entities linked to foreign interference or actions undermining Union fundamental values and principles. Support should be differentiated based on the credibility of reform efforts and the accountability of partner institutions.**

Or. en

Amendment 16

Proposal for a regulation Recital 30

Text proposed by the Commission

(30) The Instrument should contribute to the collective Union objective of providing 0.7 % of gross national income as official development assistance ('ODA'), established by the Development Assistance Committee of the OECD, within the timeframe of the 2030 Agenda adopted by the United Nations in September 2015¹³ (the '2030 Agenda'), by supporting

Amendment

(30) The Instrument should contribute to the collective Union objective of providing 0.7 % of gross national income as official development assistance ('ODA'), established by the Development Assistance Committee of the OECD, within the timeframe of the 2030 Agenda adopted by the United Nations in September 2015¹³ (the '2030 Agenda'), by supporting

realistic and verifiable actions to meet this commitment, on which progress should continue to be monitored and reported. It should also promote mutually beneficial partnerships for sustainable development, including through the mobilisation of private resources. The whole support of the Instrument to sustainable development – including the mobilised private finance - should be monitored through the Total Official Support for Sustainable Development.

realistic and verifiable actions to meet this commitment, on which progress should continue to be monitored and reported. ***In that regard, at least 93 % of the funding under the Instrument should contribute to actions designed in such a way that they fulfil the criteria for ODA.*** It should also promote mutually beneficial partnerships for sustainable development, including through the mobilisation of private resources. The whole support of the Instrument to sustainable development – including the mobilised private finance - should be monitored through the Total Official Support for Sustainable Development. ***While respecting the Union's commitments on ODA, the Instrument should retain the ability to evolving strategic priorities.***

¹³ "Transforming our world: the 2030 Agenda for Sustainable Development", adopted at the United Nations Sustainable Development Summit on 25 September 2015 (A/RES/70/1).

¹³ "Transforming our world: the 2030 Agenda for Sustainable Development", adopted at the United Nations Sustainable Development Summit on 25 September 2015 (A/RES/70/1).

Or. en

Amendment 17

Proposal for a regulation Recital 31

Text proposed by the Commission

(31) The Instrument should contribute to the Union collective target of reaching 0.2 % of gross national income as ODA to least developed countries within the timeframe of the 2030 Agenda, by supporting realistic, verifiable actions to meet this commitment, on which progress should continue to be monitored and reported.

Amendment

(31) The Instrument should contribute to the Union collective target of reaching 0.2 % of gross national income as ODA to least developed countries within the timeframe of the 2030 Agenda, by supporting realistic, verifiable actions to meet this commitment, on which progress should continue to be monitored and reported. ***As stipulated in the European Consensus on Development of 8 June***

2017, actions funded under the Instrument are expected to allocate at least 20 % of ODA funded under the Instrument to social inclusion and human development, including basic social services such as health, education, nutrition, water, sanitation and hygiene, and social protection, particularly to the most marginalised.

Or. en

Amendment 18

Proposal for a regulation Recital 41

Text proposed by the Commission

(41) In a global context where the Union is confronted with high geopolitical and geoeconomic competition, marked by global challenges, ranging from climate change and biodiversity loss to tensions around scarce resources, technological dependencies, continuing migratory pressure or economic and trade disruptions, in addition to security threats and fragility, external action has to continuously and rapidly react to emerging needs, as well as to act to advance strategic priorities, in order to effectively pursue the Union's and partners' priorities. To increase the ability of the Union to respond to unforeseen needs and adapt its partnerships to emerging priorities, building on the experience of the European Development Funds and Regulation (EU) 2021/947, an amount should be left unallocated as an emerging challenges and priorities cushion. It should be mobilised in accordance with the procedures established in this Regulation.

Amendment

(41) In a global context where the Union is confronted with high geopolitical and geoeconomic competition, marked by global challenges, ranging from climate change and biodiversity loss to tensions around scarce resources, technological dependencies, continuing migratory pressure or economic and trade disruptions, in addition to security threats and fragility, external action has to continuously and rapidly react to emerging needs, as well as to act to advance strategic priorities, in order to effectively pursue the Union's and partners' priorities. To increase the ability of the Union to respond to unforeseen needs and adapt its partnerships to emerging priorities, building on the experience of the European Development Funds and Regulation (EU) 2021/947, an amount should be left unallocated as an emerging challenges and priorities cushion. It should be ***available to provide transitional support to actors in cases of democratic openings and to address situations of democratic backsliding, and should be*** mobilised in accordance with the procedures established in this Regulation. ***Therefore, the emerging challenges and***

priorities cushion should in particular guarantee adequate resources for a rapid response funding tool for support to civil society organisations, including independent media, in situations of rapid backsliding of democracy and rule of law or of fast-increasing shifts towards authoritarianism and the shrinking of civic space in partner countries.

Or. en

Amendment 19

Proposal for a regulation Recital 42

Text proposed by the Commission

(42) The overall context for action should be the pursuit of a rules-based and value-based global order, with multilateralism as its key principle and the United Nations (UN) at its core. The 2030 Agenda, together with the Paris Agreement adopted under the United Nations Framework Convention on Climate Change²¹ (the ‘Paris Agreement’), the Kunming-Montreal Global Biodiversity Framework²², the Addis Ababa Action Agenda of the Third International Conference on Financing for Development²³ and the Pact for the Future²⁴, is the international community’s response to global challenges and trends in relation to sustainable development. The Instrument should pay particular attention to interlinkages between sustainable development goals and to integrated actions that can create co-benefits and meet multiple objectives in a coherent way.

Amendment

(42) The overall context for action should be the pursuit of a rules-based and value-based global order, with multilateralism as its key principle and the United Nations (UN) at its core. The 2030 Agenda, together with the Paris Agreement adopted under the United Nations Framework Convention on Climate Change²¹ (the ‘Paris Agreement’), the Kunming-Montreal Global Biodiversity Framework²², the Addis Ababa Action Agenda of the Third International Conference on Financing for Development²³ (‘the Addis Ababa Action Agenda’), the Pact for the Future²⁴, **and the Busan Partnership Agreement**, is the international community’s response to global challenges and trends in relation to sustainable development. ***With the Sustainable Development Goals (SDGs) at its core, the 2030 Agenda is a transformative framework to eradicate poverty and achieve sustainable development globally. It is universal in scope, providing a comprehensive shared framework for action that applies to the Union, its Member States and its partners. It balances the economic, social and***

environmental dimensions of sustainable development, recognising the essential interlinkages between its goals and targets. The 2030 Agenda aims to leave no one behind and seeks to reach the furthest behind first. The implementation of the 2030 Agenda should be closely coordinated with the Union’s other relevant international commitments. Actions supported under the Instrument should be guided by the principles and objectives set out in the 2030 Agenda, the Paris Agreement and the Addis Ababa Action Agenda and should contribute to achieving the SDGs. The Instrument should pay particular attention to interlinkages between sustainable development goals and to integrated actions that can create co-benefits and meet multiple objectives in a coherent way.

²¹ Council Decision (EU) 2016/1841 of 5 October 2016 on the conclusion, on behalf of the European Union, of the Paris Agreement adopted under the United Nations Framework Convention on Climate Change (OJ L 282, 19.10.2016, p. 1–3, ELI: <http://data.europa.eu/eli/dec/2016/1841/oj>).

²² “The Kunming-Montreal Global Biodiversity Framework”, adopted by the 15th conference of Parties (COP 15) to the Convention on Biological Diversity (CBD) on 19 December 2022.

²³ “Addis Ababa Action Agenda of the Third International Conference on Financing for Development”, adopted on 16 June 2015 and endorsed by the United Nations General Assembly on 27 July 2015 (A/RES/69/313).

²⁴ “The Pact for the Future”, adopted by the United Nations General Assembly on 22 September 2024 (A/RES/79/1).

²¹ Council Decision (EU) 2016/1841 of 5 October 2016 on the conclusion, on behalf of the European Union, of the Paris Agreement adopted under the United Nations Framework Convention on Climate Change (OJ L 282, 19.10.2016, p. 1–3, ELI: <http://data.europa.eu/eli/dec/2016/1841/oj>).

²² “The Kunming-Montreal Global Biodiversity Framework”, adopted by the 15th conference of Parties (COP 15) to the Convention on Biological Diversity (CBD) on 19 December 2022.

²³ “Addis Ababa Action Agenda of the Third International Conference on Financing for Development”, adopted on 16 June 2015 and endorsed by the United Nations General Assembly on 27 July 2015 (A/RES/69/313).

²⁴ “The Pact for the Future”, adopted by the United Nations General Assembly on 22 September 2024 (A/RES/79/1).

Or. en

Amendment 20

Proposal for a regulation Recital 43 a (new)

Text proposed by the Commission

Amendment

(43a) The implementation of the Instrument should also be guided by the European Consensus on Development of 8 June 2017 (the ‘Consensus’) which provides the framework for a common approach to development cooperation by the Union and its Member States to implement the 2030 Agenda and the Addis Ababa Action Agenda. Eradicating poverty, tackling discrimination and inequalities, leaving no one behind, protecting the environment and fighting climate change, and strengthening resilience, are at the heart of development cooperation policy and should underpin the implementation of the Instrument.

Or. en

Amendment 21

Proposal for a regulation Recital 45

Text proposed by the Commission

Amendment

(45) In accordance with its international commitments, the Union should apply the development effectiveness principles, namely ownership of development priorities by developing countries and territories, a focus on results, inclusive development partnerships, transparency and mutual accountability. In that regard, the Union and its Member States should maximise the value added of their collective assistance for partner countries and regions. The implementation of the

(45) In accordance with its international commitments, the Union should apply the development effectiveness principles ***across all aid modalities of the Instrument***, namely ownership of development priorities by developing countries and territories, a focus on results, inclusive development partnerships, transparency and mutual accountability. In that regard, the Union and its Member States should maximise the value added of their collective assistance for partner

Instrument should be guided by its expected results namely outputs, outcomes and impacts.

countries and regions. The implementation of the Instrument should be guided by its expected results namely outputs, outcomes and impacts.

Or. en

Amendment 22

Proposal for a regulation Recital 46 a (new)

Text proposed by the Commission

Amendment

(46a) Local authorities embrace a large variety of sub-national levels and branches of government, including municipalities, communities, districts, counties, provinces, regions and their associations. In line with the Consensus, the Union should foster close consultation and association of local authorities, as well as their participation in contributing to sustainable development and to the implementation of the SDGs at local level, in particular regarding democracy, the rule of law, human rights and fundamental freedoms, social justice and as providers of basic social services. The Union should recognise the multiple roles played by local authorities as promoters of a territorial approach to local development, including decentralisation processes, participation and accountability. The Union should further enhance its support for local authorities' capacity building in order to strengthen their voice in the sustainable development process and advance political, social and economic dialogue, as well as promote decentralised cooperation. Support to local authorities under the geographic programmes should amount indicatively to at least EUR 500 000 000.

Or. en

Amendment 23

Proposal for a regulation Recital 47

Text proposed by the Commission

(47) The implementation of the Instrument should be guided by the principles of gender equality, women and girls' empowerment and of preventing and combating violence against women and domestic violence and should seek to protect and promote women's rights in line with the Roadmap on Women's Rights²⁶, Gender Equality Strategy²⁷, EU Gender Action Plans, relevant Council conclusions and international conventions, including the Istanbul Convention on violence against women²⁸. Strengthening gender equality and women's empowerment in the Union's external action and increasing efforts to reach the minimum standards of performance indicated by the EU Gender Action Plans should lead to a gender sensitive and transformative approach in all Union external action and international cooperation. Gender equality and women's and girls' empowerment should be mainstreamed under the Instrument and adequately reflected across all the actions.

²⁶ Communication (COM/2025/97 final) from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the

Amendment

(47) The implementation of the Instrument should be guided by the principles of gender equality, women and girls' empowerment and of preventing and combating violence against women and domestic violence and should seek to protect and promote women's rights in line with the Roadmap on Women's Rights²⁶, Gender Equality Strategy²⁷, EU Gender Action Plans, relevant Council conclusions, ***including the Council conclusions on Women, Peace and Security of 10 December 2018*** and international conventions, including the Istanbul Convention on violence against women²⁸. ***The Instrument should also implement the relevant targets from the applicable EU Gender Action Plans.*** Strengthening gender equality and women's empowerment in the Union's external action and increasing efforts to reach the minimum standards of performance indicated by the EU Gender Action Plans should lead to a gender sensitive and transformative approach in all Union external action and international cooperation. Gender equality and women's and girls' empowerment should be mainstreamed under the Instrument and adequately reflected across all the actions. ***The Union should promote a conflict-sensitive and gender-sensitive approach in all actions and programmes under the Instrument.***

²⁶ Communication (COM/2025/97 final) from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the

Committee of the Regions - A Roadmap for Women's Rights.

²⁷ Communication (COM/2020/152 final) from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions – A Union of Equality: Gender Equality Strategy 2020-2025.

²⁸ “Council of Europe Convention on preventing and combating violence against women and domestic violence”, (CETS No. 210) entered into force on 1 August 2014, <https://www.coe.int/en/web/conventions/full-list?module=treaty-detail&treaty-num=210>.

Committee of the Regions - A Roadmap for Women's Rights.

²⁷ Communication (COM/2020/152 final) from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions – A Union of Equality: Gender Equality Strategy 2020-2025.

²⁸ “Council of Europe Convention on preventing and combating violence against women and domestic violence”, (CETS No. 210) entered into force on 1 August 2014, <https://www.coe.int/en/web/conventions/full-list?module=treaty-detail&treaty-num=210>.

Or. en

Amendment 24

Proposal for a regulation Recital 50

Text proposed by the Commission

(50) Reflecting the importance of tackling climate change in line with the Union’s commitments to implement the Paris Agreement and the Kunming-Montreal Global Biodiversity Framework and to achieve the sustainable development goals, the Instrument should contribute to mainstreaming climate action in the Union policies. Relevant actions should be identified during the implementation of the Instrument, and the overall contribution from the Instrument should be part of relevant monitoring evaluations and review processes. The Instrument should contribute to halting and reversing the decline of biodiversity building on the interlinkages between climate and biodiversity goals.

Amendment

(50) Reflecting the importance of tackling climate change in line with the Union’s commitments to implement the Paris Agreement and the Kunming-Montreal Global Biodiversity Framework and to achieve the sustainable development goals, the Instrument should contribute to mainstreaming climate action in the Union policies. ***The Instrument is expected to allocate at least 30 % of its overall financial envelope to climate and environmental objectives, as set out in Annex III to Regulation (EU) 202x/xxx852 of the European Parliament and of the Council of [Date] [Performance Regulation].*** Relevant actions should be identified during the implementation of the Instrument, and the overall contribution from the Instrument

should be part of relevant monitoring evaluations and review processes. The Instrument should contribute to halting and reversing the decline of biodiversity building on the interlinkages between climate and biodiversity goals.

Or. en

Amendment 25

Proposal for a regulation

Recital 56

Text proposed by the Commission

(56) The Union, its Member States, Member States' implementing agencies and financial institutions, including development finance institutions and Member States export credit agencies, the European Investment Bank (the 'EIB') and the European Bank for Reconstruction and Development (the 'EBRD') should seek to support partner countries and Union strategic interests outside the Union through jointly identified and implemented actions. This approach should be inclusive and open to like-minded partners and stakeholders to pool resources and jointly contribute to the achievement of common goals including through the use of the budgetary guarantee and blending.

Amendment

(56) The Union, its Member States, Member States' implementing agencies and financial institutions, including development finance institutions and Member States export credit agencies, the European Investment Bank (the 'EIB') and the European Bank for Reconstruction and Development (the 'EBRD') should seek to support partner countries and Union strategic interests outside the Union through jointly identified and implemented actions. This approach should be inclusive and open to like-minded partners and stakeholders to pool resources and jointly contribute to the achievement of common goals including through the use of the budgetary guarantee and blending, ***guided by the policy-first principle.***

Or. en

Amendment 26

Proposal for a regulation

Recital 59

Text proposed by the Commission

(59) Under the Instrument, the Union

Amendment

(59) Under the Instrument, the Union

should address human rights and democratic governance at all levels, including through election observation missions, in line with the EU Action Plan on Human Rights and Democracy³⁵. Where relevant, Union assistance in areas pertaining to the protection of human rights and democratic values and principles and support to civil society actors should be independent from the consent of the governments and public authorities of the partner countries concerned. As the respect for democracy, human rights and the rule of law is essential for sound financial management and effective Union funding as referred to in Regulation (EU, Euratom) 2024/2509, assistance **could** be suspended in the event of degradation in democracy, human rights or the rule of law in third countries.

³⁵ Joint Communication (JOIN/2020/5 final) to the European Parliament and the Council - EU Action Plan on Human Rights and Democracy 2020-2024.

should address human rights and democratic governance at all levels, including through election observation missions, **and support to independent electoral management, therefore contributing to the implementation of the priorities identified** in line with the EU Action Plan on Human Rights and Democracy³⁵. **Adequate support structures and resources should be preserved in the Commission and in the European External Action Service to achieve those objectives.** Where relevant, Union assistance in areas pertaining to the protection of human rights and democratic values and principles and support to civil society actors should be independent from the consent of the governments and public authorities of the partner countries concerned. As the respect for democracy, human rights and the rule of law is essential for sound financial management and effective Union funding as referred to in Regulation (EU, Euratom) 2024/2509, assistance **should** be suspended in the event of degradation in democracy, human rights or the rule of law in third countries. **The Commission should take the utmost account of any recommendations made by the European Parliament or its bodies to suspend assistance.**

³⁵ Joint Communication (JOIN/2020/5 final) to the European Parliament and the Council - EU Action Plan on Human Rights and Democracy 2020-2024.

Or. en

Amendment 27

Proposal for a regulation Recital 71

Text proposed by the Commission

(71) In line with the Team Europe approach, actions in indirect management should preferably be entrusted to the EIB, the EBRD, or a Member State organisation in the sense of Regulation (EU, Euratom) 2024/2509.

Amendment

(71) In line with the Team Europe approach, actions in indirect management should preferably be entrusted to the EIB, the EBRD, or a Member State organisation in the sense of Regulation (EU, Euratom) 2024/2509. ***The increased recourse to indirect management in external action in recent years has been accompanied by growing concern as regards reduced Union visibility, strategic steering and accountability. That recourse is, inter alia, linked to the complexity and administrative burden stemming from the applicable financial rules and procedures, which can limit the wider use of direct management. It is therefore appropriate to ensure a more balanced and strategic use of implementation modalities, including by prioritising, where relevant, cooperation with European pillar-assessed entities, in order to strengthen the Union's effectiveness and the impact of the Union's external action. Whenever it chooses implementing partners from within the Union, the Commission should ensure that any administrative burden in the application process does not lead to the exclusion of smaller organisations.***

Or. en

Amendment 28

**Proposal for a regulation
Recital 74 a (new)**

Text proposed by the Commission

Amendment

(74a) Given its role under the Treaties and its experience over previous decades in supporting Union policies, the EIB should be recognised as the Union's primary strategic financial partner within the Global Europe architecture.

Amendment 29**Proposal for a regulation****Recital 85***Text proposed by the Commission*

(85) The Commission could provide financial assistance to partners countries in the form of policy-based loans. The primary purpose of such policy-based loans should be to support partner country's reform programmes and catalyse investments. They should contribute to achieving national policy goals and meeting global challenges. The conditions applicable to policy-based loans should, where relevant, be aligned to the conditions of budget support in accordance with Article 241(1) of Regulation (EU, Euratom) 2024/2509. A debt analysis should be conducted prior to the approval of any loan. This analysis should assess the country's ability to sustain its debt levels over the loan term.

Amendment

(85) The Commission could provide financial assistance to partners countries in the form of policy-based loans. The primary purpose of such policy-based loans should be to support partner country's reform programmes and catalyse investments. They should contribute to achieving national policy goals and meeting global challenges. The conditions applicable to policy-based loans should, where relevant, be aligned to the conditions of budget support in accordance with Article 241(1) of Regulation (EU, Euratom) 2024/2509. A debt analysis should be conducted prior to the approval of any loan. This analysis should assess the country's ability to sustain its debt levels over the loan term. ***The Instrument should also provide incentives to reform in partner countries, inter alia by foreseeing additional allocations on the basis of their performance and progress towards democracy, good governance, and the rule of law, human rights including gender equality and cooperation with civil society, cooperation on migration and economic governance. Reforms that have been jointly agreed should be prioritised.***

Amendment 30**Proposal for a regulation****Recital 86**

(86) In order to amend non-essential elements of this Regulation, the power to adopt acts in accordance with Article 290 TFEU should be delegated to the Commission in respect of amending the specific objectives listed in Annex II, ***the percentage of expenditure fulfilling the criteria of ODA***, the maximum amounts of the budgetary guarantee and the provisioning rates. It is of particular importance that the Commission carries out appropriate consultations during its preparatory work, including at expert level, and that those consultations be conducted in accordance with the principles laid down in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making³⁹. In particular, to ensure equal participation in the preparation of delegated acts, the European Parliament and the Council receive all documents at the same time as Member States' experts, and their experts systematically have access to meetings of Commission expert groups dealing with the preparation of delegated acts.

³⁹ Interinstitutional Agreement between the European Parliament, the Council of the European Union and the European

(86) In order to amend non-essential elements of this Regulation, the power to adopt acts in accordance with Article 290 TFEU should be delegated to the Commission in respect of amending the specific objectives listed in Annex II, ***amending the list of candidate and potential candidate countries and indicative amounts, adopting and reviewing multiannual indicative programmes, adopting action plans and measures involving policy-based loans, making available the policy-based loan amount to a partner country and setting out the availability period of the loan, improving the governance of Global Gateway, defining the design and content of the policy-based loans, performance-based plans, performance, structures and control systems to be set up in preparation of accession, setting a funding target for the fundamentals first approach, and defining the modalities of the reverse conditionality approach*** and the maximum amounts of the budgetary guarantee and the provisioning rates. It is of particular importance that the Commission carries out appropriate consultations during its preparatory work, including at expert level, and that those consultations be conducted in accordance with the principles laid down in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making³⁹. In particular, to ensure equal participation in the preparation of delegated acts, the European Parliament and the Council receive all documents at the same time as Member States' experts, and their experts systematically have access to meetings of Commission expert groups dealing with the preparation of delegated acts.

³⁹ Interinstitutional Agreement between the European Parliament, the Council of the European Union and the European

Commission on Better Law-Making (OJ L 123, 12.5.2016, p. 1–14, ELI: http://data.europa.eu/eli/agree_interinstit/2016/512/oj).

Commission on Better Law-Making (OJ L 123, 12.5.2016, p. 1–14, ELI: http://data.europa.eu/eli/agree_interinstit/2016/512/oj).

Or. en

Amendment 31

Proposal for a regulation

Article 2 – paragraph 1 – point 13 a (new)

Text proposed by the Commission

Amendment

(13a) ‘additionality’ means the principle based on Article 212(2) of Regulation (EU, Euratom) 2024/2509, according to which financial instruments and budgetary guarantees under the Instrument contribute to sustainable development by operations which could not have been carried out without them, or which achieve positive results above and beyond those which could have been achieved without them. The principle of additionality also means that the operations supported by the Instrument crowd in private sector funding and address market failures or sub-optimal investment situations as well as improve the quality, sustainability, impact or scale of an investment.

Or. en

Amendment 32

Proposal for a regulation

Article 3 – paragraph 2 – point b – point v

Text proposed by the Commission

Amendment

(v) crisis, peace and foreign policy needs.

(v) crisis, peace and foreign policy needs, ***including democratic integrity.***

Amendment 33

Proposal for a regulation

Article 3 – paragraph 3 – point a

Text proposed by the Commission

(a) programmable actions at global level;

Amendment

(a) programmable actions at global level, *inter alia, through the following programmes:*

(i) human development;

(ii) green transition;

(iii) promoting and protecting democracy, human rights and rule of law;

(iv) peace, security, stability;

(v) partnerships.

Or. en

Amendment 34

Proposal for a regulation

Article 3 – paragraph 3 – point b – point iv

Text proposed by the Commission

(iv) crisis, peace and foreign policy needs.

Amendment

(iv) crisis, peace and foreign policy needs, *including democratic integrity.*

Or. en

Amendment 35

Proposal for a regulation

Article 3 – paragraph 4 – subparagraph 3

Text proposed by the Commission

Non-programmable actions shall be complementary to programmable actions, and shall be designed and implemented to enable, where relevant, continuity under programmable actions.

Amendment

Non-programmable actions shall be complementary to programmable actions, *with the exception of needs-based and principled humanitarian aid*, and shall be designed and implemented to enable,

where relevant, continuity under programmable actions.

Or. en

Amendment 36

Proposal for a regulation

Article 4 – paragraph 1 – point a

Text proposed by the Commission

(a) to uphold and promote the Union's values and interests worldwide, in order to pursue the objectives and principles of the Union's external action, as laid down in Article 3(5) and Articles 8 *and* 21 TEU;

Amendment

(a) to uphold and promote the Union's values, ***principles*** and interests worldwide, in order to pursue the objectives and principles of the Union's external action, as laid down in Article 3(5) and Articles 8, 21 TEU, ***and Article 208 TFEU, thus contributing to the reduction and, in the long term, the eradication of poverty, to consolidating, supporting and promoting democracy, the rule of law, respect for human rights and the principles of international law;***

Or. en

Amendment 37

Proposal for a regulation

Article 4 – paragraph 1 – point b

Text proposed by the Commission

(b) to contribute to the promotion of multilateralism and a rules-based international order, the achievement of the international commitments and objectives that the Union has agreed to, in particular the sustainable development goals, the 2030 Agenda, the Paris Agreement and the Kunming-Montreal Global Biodiversity Framework;

Amendment

(b) to contribute to the promotion of multilateralism and a rules-based international order, ***with the United Nations system at its core***, the achievement of the international commitments and objectives that the Union has agreed to, in particular the ***achievement of*** sustainable development goals, the 2030 Agenda, the Paris Agreement and the Kunming-Montreal Global Biodiversity Framework;

Amendment 38

Proposal for a regulation

Article 4 – paragraph 1 – point c a (new)

Text proposed by the Commission

Amendment

(ca) to provide humanitarian assistance in accordance with Regulation (EC) 1257/96;

Or. en

Amendment 39

Proposal for a regulation

Article 4 – paragraph 1 – point c b (new)

Text proposed by the Commission

Amendment

(cb) to progressively align candidate and potential candidate countries to Union rules, standards, policies and practices ('acquis') with a view to future Union membership, thereby contributing to mutual stability, security, peace and prosperity;

Or. en

Amendment 40

Proposal for a regulation

Article 4 – paragraph 1 – point c c (new)

Text proposed by the Commission

Amendment

(cc) to strengthen the economic resilience and sustainable growth in partner countries, including through private sector development, job creation

and the mobilisation of investment.

Or. en

Amendment 41

Proposal for a regulation

Article 4 – paragraph 2 – subparagraph 1

Text proposed by the Commission

The specific objectives of the Instrument are set out in Annex II.

Amendment

The specific objectives of the Instrument *per pillar, as referred to in Article 3(1), points (a) to (e)*, are set out in Annex II.

Or. en

Amendment 42

Proposal for a regulation

Article 4 – paragraph 2 – subparagraph 1 a (new)

Text proposed by the Commission

Amendment

In order to better attain the objectives of the Instrument, the geographic pillars shall follow common specific objectives of a cross-cutting nature that encompass actions linked to the pursuit of horizontal priorities in the following areas of cooperation:

- (a) human rights and democracy;*
- (b) support to civil society organisations;*
- (c) peace, stability and conflict prevention.*

Or. en

Amendment 43

Proposal for a regulation

Article 4 – paragraph 2 – subparagraph 1 b (new)

Text proposed by the Commission

Amendment

The common specific objectives of the Instrument for cooperation in all geographic pillars are set out in Annex II.A.

Or. en

Amendment 44

Proposal for a regulation

Article 4 – paragraph 2 – subparagraph 2

Text proposed by the Commission

Amendment

The Commission is empowered to adopt delegated acts in accordance with Article 30 to amend Annex II.

In order to maintain the relevance of the specific objectives, the Commission is empowered to adopt delegated acts in accordance with Article 30 to amend Annex II.

Or. en

Amendment 45

Proposal for a regulation

Article 5 – paragraph 1 – subparagraph 2

Text proposed by the Commission

Amendment

The Union shall strive to ensure policy coherence for sustainable development. It shall take into account the impact of all internal and external policies on sustainable development and shall promote increased synergies and complementarities, in particular with trade and investment, economic cooperation and other sectoral cooperation.

The Union shall strive to ensure policy coherence for sustainable development. It shall take into account the impact of all internal and external policies on sustainable development ***at national level within the Union, as well as in partner countries and at global level, in line with the European Consensus on Development,*** and shall promote increased synergies and complementarities, in particular with trade and investment, economic cooperation and other sectoral cooperation.

Amendment 46

Proposal for a regulation

Article 6 – paragraph 1 – point a

Text proposed by the Commission

(a) Europe: EUR 43 174 000 000;

Amendment

(a) Europe: EUR 43 174 000 000;

Each candidate country and potential candidate country under the Europe Pillar as per Annex I shall have its own annual indicative amounts.

Bosnia and Herzegovina for EUR [XXX]

Georgia for EUR [XXX]

Kosovo^{1a} for EUR [XXX]

Montenegro for EUR [XXX]

The Republic of Albania for EUR [XXX]

The Republic of Moldova for EUR [XXX]

The Republic of North Macedonia for EUR [XXX]

The Republic of Serbia for EUR [XXX]

The Republic of Türkiye for EUR [XXX]

Ukraine for EUR [XXX]

The Commission is empowered to adopt delegated acts in accordance with Article 30 to amend the above list of countries and indicative amounts.

^{1a} This designation is without prejudice to positions on status and is in line with UNSCR 1244/1999 and the ICJ Opinion on the Kosovo declaration of independence.

Amendment 47

Proposal for a regulation

Article 6 – paragraph 1 – point f

Text proposed by the Commission

(f) Global: EUR 12 668 000 000.

Amendment

(f) Global: **at least** EUR 12 668 000 000.

Or. en

Amendment 48

Proposal for a regulation

Article 6 – paragraph 1 a (new)

Text proposed by the Commission

Amendment

1a. At least 30% of the expenditure under each geographic pillar mentioned in paragraph 1, points (a) to (e), shall be allocated to the objectives referred to in Article 4(2), points (a), (b) and (c).

Or. en

Amendment 49

Proposal for a regulation

Article 6 – paragraph 5

Text proposed by the Commission

Amendment

5. At least **90%** of the expenditure under this Instrument shall fulfil the criteria for ODA (the ‘ODA target’), thus contributing to ODA collective commitments, including towards least developed countries. If a partner country loses ODA eligibility during the implementation period of the Instrument, expenditure committed in favour of that partner country after the loss of eligibility shall be excluded from the assessment of the ODA target. The expenditure referred to in paragraph 2 of this Article shall be

5. At least **93%** of the expenditure under this Instrument shall fulfil the criteria for ODA (the ‘ODA target’), thus contributing to ODA collective commitments, including towards least developed countries. ***At least 20% of ODA expenditure under the Instrument shall be allocated to fragile and conflict-affected situations and least developed countries. At least 20 % of all ODA actions funded under the Instrument shall contribute to social inclusion and human development, including basic social services such as***

excluded from the assessment of the ODA target.

health, education, nutrition, water, sanitation and hygiene, and social protection, particularly to the most marginalised.

If a partner country loses ODA eligibility during the implementation period of the Instrument, expenditure committed in favour of that partner country after the loss of eligibility shall be excluded from the assessment of the ODA target. The expenditure referred to in paragraph 2 of this Article shall be excluded from the assessment of the ODA target.

Or. en

Amendment 50

Proposal for a regulation Article 6 – paragraph 5 a (new)

Text proposed by the Commission

Amendment

5a. At least 85% of all actions funded under the Instrument shall have gender equality as a principal or significant objective, as defined by the gender equality policy marker of the OECD Development Assistance Committee, and at least 5% of those actions shall have gender equality and women's and girls' rights and empowerment as a principal objective.

Or. en

Amendment 51

Proposal for a regulation Article 6 – paragraph 5 b (new)

Text proposed by the Commission

Amendment

5b. All actions funded under the Instrument shall be subject to inequality

marker scoring, where relevant, as established and implemented by the Commission.

Or. en

Amendment 52

Proposal for a regulation Article 6 – paragraph 5 c (new)

Text proposed by the Commission

Amendment

5c. A minimum amount of EUR 25 000 000 000 shall be made available for the funding of Humanitarian Aid actions under the Instrument.

Or. en

Amendment 53

Proposal for a regulation Article 6 – paragraph 5 d (new)

Text proposed by the Commission

Amendment

5d. The minimum amount for the Global pillar shall be respected.

Or. en

Amendment 54

Proposal for a regulation Article 7 – paragraph 1 – introductory part

Text proposed by the Commission

Amendment

1. The amount referred to in Article 6(3) shall be used where most needed and duly justified, in particular for the following purposes:

1. The amount referred to in Article 6(3) shall be used where most needed and duly justified, ***in line with the Union's strategic priorities***, in particular for the

following purposes:

Or. en

Amendment 55

Proposal for a regulation

Article 7 – paragraph 1 – point a

Text proposed by the Commission

(a) to ensure an appropriate response of the Union in the event of unforeseen circumstances;

Amendment

(a) to ensure an appropriate response of the Union in the event of unforeseen circumstances, ***including where unexpected democratic openings occur and require flexible transitional support for actors.***

Or. en

Amendment 56

Proposal for a regulation

Article 7 – paragraph 1 – point b

Text proposed by the Commission

(b) to address new needs or emerging challenges, such as those at the Union's or its neighbours' borders linked to crisis, whether natural or man-made, violent conflict and post-crisis situations, or migratory pressure and forced displacement;

Amendment

(b) to address new ***needs, including humanitarian*** needs or emerging challenges, such as those at the Union's or its neighbours' borders linked to ***rapid backsliding of democracy and the rule of law***, crisis, whether natural or man-made, violent conflict and post-crisis situations, or migratory pressure and forced displacement;

Or. en

Amendment 57

Proposal for a regulation

Article 7 – paragraph 2

Text proposed by the Commission

2. The Commission shall inform in detail the European Parliament and the Council before it mobilises the funds of the emerging challenges and priorities cushion and, **where appropriate**, shall take into consideration their observations on the nature, objectives and financial amounts envisaged.

Amendment

2. **Without prejudice to the provisions of Articles 30 and 31 of Regulation (EU, Euratom) 2024/2509 and the powers of the budgetary authority regarding transfers**, the Commission shall inform in detail the European Parliament and the Council before it mobilises the funds of the emerging challenges and priorities cushion and shall take into consideration their observations on the nature, objectives and financial amounts envisaged.

Or. en

Amendment 58

Proposal for a regulation Article 7 – paragraph 3

Text proposed by the Commission

3. The use of those funds shall be decided in accordance with the procedures established in Articles 17 and 19 or those established in Regulation (EC) No 1257/96.

Amendment

3. The use of those funds shall be decided in accordance with the procedures established in Articles 17 and 19 or, **in the case of humanitarian aid**, those established in Regulation (EC) No 1257/96.

Or. en

Amendment 59

Proposal for a regulation Article 8 – paragraph 1

Text proposed by the Commission

1. The Union's policies, as set out in association agreements, partnership and cooperation agreements, multilateral agreements to which the Union is a party, and other agreements that establish a

Amendment

1. The Union's policies, as set out in association agreements, partnership and cooperation agreements, multilateral agreements to which the Union is a party, and other agreements that establish a

legally binding relationship between the Union and partner countries as well as European Council conclusions, Council conclusions, summit declarations or conclusions of meetings with partner countries at the level of heads of state or government or ministers, European Parliament resolutions, communications of the Commission and joint communications with the High Representative shall constitute the overall policy framework for the implementation of the Instrument.

legally binding relationship between the Union and partner countries as well as European Council conclusions, Council conclusions, summit declarations or conclusions of meetings with partner countries at the level of heads of state or government or ministers, European Parliament resolutions *as well as orientations from the Global Europe Dialogue in the European Parliament on the implementation of the Instrument*, communications of the Commission and joint communications with the High Representative shall constitute the overall policy framework for the implementation of the Instrument.

Or. en

Amendment 60

Proposal for a regulation Article 8 – paragraph 2

Text proposed by the Commission

2. The Commission shall regularly inform the European Parliament and the Council and, at the initiative of any of those three institutions, have exchanges of views with them. The European Parliament may hold regular exchanges of views regarding its own assistance programmes with the Commission.

Amendment

2. The Commission shall, regularly *and in a timely fashion, report to* the European Parliament and the Council and, at the initiative of any of those three institutions, have exchanges of views with them *as stipulated in, but not limited to, Article 28b*. The European Parliament may hold regular exchanges of views regarding its own assistance programmes with the Commission.

Or. en

Amendment 61

Proposal for a regulation Article 9 – paragraph 1

Text proposed by the Commission

1. The Union shall concentrate its means where they can make the most transformational impact with a view to supporting sustainable development and catering for the strategic interests of the Union.

Amendment

1. The Union shall concentrate its means where they can make the most transformational impact with a view to supporting sustainable development and catering for the strategic interests of the Union, ***while promoting the fundamental principles and values underpinning its external action.***

Or. en

Amendment 62

**Proposal for a regulation
Article 9 – paragraph 2 – subparagraph 1**

Text proposed by the Commission

The Union shall continue to engage in contexts experiencing ***extremely*** high levels of fragility, conflict areas, and other complex settings.

Amendment

The Union shall continue to engage in contexts experiencing high ***and extreme*** levels of fragility ***as per OECD criteria, in*** conflict areas, and other complex settings.

Or. en

Amendment 63

**Proposal for a regulation
Article 9 – paragraph 4**

Text proposed by the Commission

4. Actions under this Instrument shall apply a human rights-based approach encompassing all human rights That approach shall be guided by the principles of ‘leaving no one behind’, equality, non-discrimination on any grounds, including towards persons with disabilities.

Amendment

4. Actions under this Instrument shall apply a ***conflict-sensitive and*** human rights-based approach encompassing all human rights. That approach shall be guided by ***the horizontal principles of Regulation (EU, Euratom) 2024/2509 and the Charter of Fundamental Rights, as well as*** the principles of ‘leaving no one behind’, equality, non-discrimination on any grounds, including towards persons

with disabilities.

Or. en

Amendment 64

Proposal for a regulation Article 9 – paragraph 5

Text proposed by the Commission

5. The Instrument shall promote gender equality and girls' and women's empowerment and prevent and fight violence against women and domestic violence. It shall also give particular attention to the rights of the child and to the protection and empowerment of youth.

Amendment

5. The Instrument shall promote gender equality and girls' and women's empowerment and ***non-discrimination on any grounds, through targeted and mainstreamed actions in line with EU Gender Action Plans. It shall*** prevent and fight violence against women and domestic violence. It shall also give particular attention to the rights of the child and to the protection and empowerment of youth.

Or. en

Amendment 65

Proposal for a regulation Article 9 – paragraph 6

Text proposed by the Commission

6. The Instrument shall be implemented in full accordance with the Union commitment to the promotion, protection and fulfilment of all human rights and to the full and effective implementation of the Beijing Declaration and the Platform for Action⁴⁹ of the International Conference on Population and Development and the outcomes of their review conferences and remains committed to sexual and reproductive health and rights, in this context. The Instrument shall also support the Union commitment to the promotion, protection

Amendment

6. The Instrument shall be implemented in full accordance with the Union commitment to the promotion, protection and fulfilment of all human rights and to the full and effective implementation of the Beijing Declaration and the Platform for Action⁴⁹ of the International Conference on Population and Development and the outcomes of their review conferences and remains committed to sexual and reproductive health and rights, in this context. The Instrument shall also support the Union commitment to the promotion, protection

and fulfilment of the right of every individual to have full control over and decide freely and responsibly on matters related to their sexuality and sexual and reproductive health, free from discrimination, coercion and violence. It shall also support the need for universal access to quality and affordable comprehensive sexual and reproductive health information, education, including comprehensive sexuality education, and health-care services.

⁴⁹ Beijing Declaration and Platform for Action
https://www.unwomen.org/sites/default/files/Headquarters/Attachments/Sections/CSW/PFA_E_Final_WEB.pdf.

and fulfilment of the right of every individual to have full control over and decide freely and responsibly on matters related to their sexuality and sexual and reproductive health, free from discrimination, coercion and violence. It shall also support the need for universal access to quality and affordable comprehensive sexual and reproductive health *services*, information, education, including comprehensive sexuality education, and health-care services.

⁴⁹ Beijing Declaration and Platform for Action
https://www.unwomen.org/sites/default/files/Headquarters/Attachments/Sections/CSW/PFA_E_Final_WEB.pdf.

Or. en

Amendment 66

Proposal for a regulation Article 9 – paragraph 9

Text proposed by the Commission

9. In accordance with the principle of inclusive partnership, where appropriate, the Commission shall ensure that relevant stakeholders of partner countries, including civil society organisations and local authorities, are duly consulted and have timely access to relevant information allowing them to play a meaningful role during the design, implementation and associated monitoring processes of programmes and actions under the Instrument.

Amendment

9. In accordance with the principle of inclusive partnership, where appropriate, the Commission ***and EU Delegations*** shall ensure that relevant stakeholders of partner countries, including civil society organisations and local authorities, are duly consulted and have timely access to relevant information allowing them to play a meaningful role during the design, implementation and associated monitoring processes of programmes and actions under the Instrument. ***To that end, dedicated funding for civil society under the global pillar should support its structured participation in international policies and its capacity to perform its role as an independent development and governance actor.***

Amendment 67

Proposal for a regulation Article 9 – paragraph 10

Text proposed by the Commission

10. The Commission shall exchange information on a regular basis with civil society within the Union.

Amendment

10. The Commission shall ***ensure an enhanced dialogue and the comprehensive*** exchange of information on a regular basis with civil society within the Union.

Or. en

Amendment 68

Proposal for a regulation Article 9 – paragraph 11

Text proposed by the Commission

11. The Commission shall also ensure that an enhanced dialogue is pursued with the private sector.

Amendment

11. The Commission shall also ensure that an enhanced dialogue is pursued with the private sector, ***including private entities in partner countries, in particular SMEs, in order to increase their participation and to enhance sustainable private investment in partner countries.***

Or. en

Amendment 69

Proposal for a regulation Article 13 – paragraph 2

Text proposed by the Commission

2. On the basis of Article 8, programming documents shall provide a coherent framework for cooperation

Amendment

2. On the basis of Article 8, ***programming under the Instrument shall***

between the Union, partner countries or regions and other partners, consistent with the overall purpose and scope, objectives and principles set out in this Regulation.

be based on the following:

(a) programming documents shall provide a coherent framework for cooperation between the Union, partner countries or regions and other partners, consistent with the overall purpose and scope, objectives and principles set out in this Regulation.

Programming documents shall in particular set out the envisaged actions to attain the Instrument's objectives laid down in Article 4. Dedicated spending markers, including on democracy, shall be established to enable the tracking and monitoring of how and where Union funding is being channelled.

(b) when drawing up the programming documents for partner countries and regions in situations of crisis, post-crisis or fragility and vulnerability, a conflict analysis shall be conducted to ensure conflict sensitivity and due account shall be taken of the special needs and circumstances of the partner countries or regions concerned and of their population; where partner countries or regions are directly involved in, or affected by a situation of crisis, post-crisis or fragility, special emphasis shall be placed on stepping up coordination amongst all relevant actors to help with the transition from an emergency situation to one of sustainable development and lasting peace, including the prevention of violence;

(c) The Commission shall, at an early stage of and throughout the programming process, ensure a regular multi-stakeholder and inclusive dialogue with other donors and actors, including local authorities, representatives of civil society and the private sector, where relevant, in order to ensure they play a meaningful role in the programming process.

(d) multiannual multi-country, regional

The Commission shall **consult** other donors and actors, including local authorities, representatives of civil society and the private sector, where relevant.

or trans-regional indicative programmes shall provide assistance independently of the consent of the government and other public authorities of the third countries concerned where those programmes cover all pillars for:

(i) advancing human rights, democracy and the rule of law;

(ii) supporting independent civil society and empowering its actors in partner countries, and

(iii) promoting peace, stability and conflict prevention.

The Commission shall inform the European Parliament and the Council about the outcome of the consultations envisaged under *the second subparagraph*.

The Commission shall inform the European Parliament and the Council about the outcome of the consultations envisaged under *point (c)*.

Or. en

Amendment 70

Proposal for a regulation Article 14 – paragraph 1 – point a

Text proposed by the Commission

(a) actions shall be *based, to the extent possible, on a* dialogue between the Union, Member States and the partner countries concerned, including national, regional and local authorities, and involving civil society;

Amendment

(a) actions shall be *an early, continuous and inclusive* dialogue between the Union, Member States and the partner countries concerned, including national, regional and local authorities, and involving civil society *organisations, and national, regional and local parliaments, in order to enhance democratic ownership of the process;*

Or. en

Amendment 71

Proposal for a regulation Article 14 – paragraph 2 – point a a (new)

Text proposed by the Commission

Amendment

(aa) the partner countries' needs, established on the basis of specific criteria, taking into account the population, poverty, inequality, human development, economic and environmental vulnerability, and the state and societal resilience, as well as the impact, of protracted and recurrent crises in the partner country;

Or. en

Amendment 72

Proposal for a regulation

Article 14 – paragraph 2 – point d

Text proposed by the Commission

Amendment

(d) partner countries and regions' capacity and commitment to promote shared values and principles, and to support multilateral alliances and a rules-based international system;

(d) partner countries and regions' capacity and commitment to promote shared values and principles, ***including human rights, fundamental freedoms, democracy, the rule of law, good governance, the fight against corruption, the need to have open civic space and gender equality***, and to support multilateral alliances and a rules-based international system;

Or. en

Amendment 73

Proposal for a regulation

Article 14 – paragraph 2 – point e

Text proposed by the Commission

Amendment

(e) partner countries and regions' level of development and commitment to address the drivers of fragility and irregular

(e) partner countries and regions' ***specificities and*** level of development and commitment to address ***economic and***

migration and forced displacement, including their root causes;

social development, environmental sustainability, the drivers of fragility and irregular migration and forced displacement, including their root causes;

Or. en

Amendment 74

Proposal for a regulation Article 14 – paragraph 2 a (new)

Text proposed by the Commission

Amendment

2a. The countries most in need, in particular LDCs, low-income countries, countries in a situation of crisis, post-crisis, or fragility and vulnerability, including small islands developing states and landlocked developing countries, shall be given priority in the resource allocation process while ensuring an appropriate balance with the Union strategic interests.

Or. en

Amendment 75

Proposal for a regulation Article 15 – paragraph 2

Text proposed by the Commission

Amendment

2. The multiannual indicative programmes referred to in paragraph 1 shall set out the priority areas selected for Union financing, the specific objectives and, ***where appropriate***, the indicative financial allocations and the methods of implementation.

2. The multiannual indicative programmes referred to in paragraph 1 ***shall describe how they contribute to the general principles of the Union's external action laid down in Article 3(5) and Articles 8 and 21 TEU, and Article 208 TFEU and the instrument's objectives laid down in Article 4 of this Regulation. They shall also be guided by the EU's relevant external policy frameworks such as the EU Action Plan on Human Rights***

and Democracy. The multiannual indicative programmes shall set out the priority areas selected for Union financing, the specific objectives, *the expected results, clear and specific performance indicators*, the indicative financial allocations and the methods of implementation.

Or. en

Amendment 76

Proposal for a regulation

Article 16 – paragraph 2 – subparagraph 1

Text proposed by the Commission

The multiannual indicative programmes referred to in paragraph 1 shall set out the Union's strategy, the priorities selected for Union financing, the specific objectives and the indicative financial allocations.

Amendment

The multiannual indicative programmes referred to in paragraph 1 shall set out the Union's strategy, the priorities selected for Union financing, the specific objectives, *the expected results, clear and specific performance indicators*, and the indicative financial allocations. *The priorities of the multiannual indicative programme for the programme of the Global Pillar promoting and protecting democracy, human rights and rule of law shall be informed by the EU Action Plan on Human Rights and Democracy.*

Or. en

Amendment 77

Proposal for a regulation

Article 17 – paragraph 1

Text proposed by the Commission

1. The Commission shall adopt, by means of *implementing* acts, multiannual indicative programmes referred to in Articles 15 and 16. Those *implementing*

Amendment

1. The Commission shall adopt, *and review*, by means of *delegated* acts, multiannual indicative programmes referred to in Articles 15 and 16. Those

acts shall be adopted in accordance with *the examination procedure referred to in Article 32(2)*. *That procedure shall also apply to reviews referred to in paragraph 2 of this Article, which have the effect of significantly amending the content of the multiannual indicative programme.*

delegated acts shall be adopted in accordance with Article 30.

Or. en

Amendment 78

Proposal for a regulation Article 17 – paragraph 2

Text proposed by the Commission

2. Multiannual indicative programmes *may* be reviewed on an ad hoc basis as necessary for effective implementation, in particular where there are substantive changes in the policy framework referred to in Article 8 or following a situation of crisis or post-crisis.

Amendment

2. Multiannual indicative programmes *shall* be reviewed *at mid-term and* on an ad hoc basis as necessary for effective implementation, in particular where there are substantive changes in the policy framework referred to in Article 8 or following a situation of crisis or post-crisis.

Or. en

Amendment 79

Proposal for a regulation Article 19 – paragraph 1

Text proposed by the Commission

1. Action plans and measures shall be adopted by means of implementing acts. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 32(2).

Amendment

1. Action plans and measures shall *in general* be adopted by means of implementing acts. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 32(2).

Or. en

Amendment 80

Proposal for a regulation

Article 19 – paragraph 1 – subparagraph 1 a (new)

Text proposed by the Commission

Amendment

By way of exception, action plans and measures involving policy-based loans shall be adopted by means of a delegated act to supplement this Regulation.

Or. en

Amendment 81

Proposal for a regulation

Article 21 – paragraph 1

Text proposed by the Commission

Amendment

Union funding under the Instrument shall not support actions or measures which may result in the violation of human rights in partner countries.

1. Union funding under the Instrument shall not support actions or measures which may result in the violation of human rights in partner countries. Accordingly, the Commission shall take the necessary measures in the event of a degradation in democracy, human rights and the rule of law by a partner country, such as suspending programmes, financing agreements or payments. The Commission shall take the utmost account of any recommendations made by the European Parliament or its bodies to suspend assistance.

Or. en

Amendment 82

Proposal for a regulation

Article 21 – paragraph 1 a (new)

Text proposed by the Commission

Amendment

1a. Union funding under the Instrument shall not support actions and measures which are incompatible with the Paris Agreement, or that promote investments in fossil fuels, or that, according to the environmental screening and impact assessment, cause significant adverse effects on the environment or the climate, unless such actions or measures are strictly necessary to achieve the objectives of the Instrument and are accompanied by appropriate measures to avoid, prevent or reduce and, if possible, off-set those effects, including support to phase out environmentally harmful fossil fuel subsidies.

Or. en

Amendment 83

Proposal for a regulation Article 22 – paragraph 1 a (new)

Text proposed by the Commission

Amendment

1a. In addition to the rules laid down in Article 15 of Regulation (EU, Euratom) 2024/2509 on making appropriations available again, commitment appropriations corresponding to the amount of decommitments made following total or partial non-implementation of an action under the Instrument shall be made available again to the benefit of the budget line of origin.

Or. en

Amendment 84

Proposal for a regulation Article 23 – paragraph 2 a (new)

Text proposed by the Commission

Amendment

2a. The Commission shall ensure that Union funding is provided through the types of financing most aligned with the specific context of deployment and underlying conditions that allow the Union to meet its policy objectives and maximise development impact. When choosing the form of funding, the Commission shall take into account country conditions, including debt sustainability, macroeconomic stability, institutional capacity and investment risk.

Or. en

Amendment 85

Proposal for a regulation Article 23 – paragraph 2 b (new)

Text proposed by the Commission

Amendment

2b. Financial instruments and budgetary guarantees referred to in paragraph 2 of this Article shall support financing and investments operations which comply with the conditions laid down in Article 212(2) of Regulation (EU, Euratom) 2024/2509, in particular as regards the need to achieve additionality;

Or. en

Amendment 86

Proposal for a regulation Article 23 – paragraph 4 – point e

Text proposed by the Commission

(e) where necessary and duly justified in the action plans and measures referred to in Article 18, grants to legal entities governed by private law which are effectively established in a Member State to facilitate investments that are in the strategic interest of the Union and support the objectives of the Instrument.

Amendment

(e) where necessary and duly justified in the action plans and measures referred to in Article 18, grants to legal entities governed by private law which are effectively established in a Member State to facilitate investments that are in the strategic interest of the Union and support the objectives of the Instrument. ***Such grants shall remain exceptional and not exceed the amount of XXX. The Commission shall make information on the volume and allocation of support publicly available, and shall ensure that data are up-to-date, easily accessible, and available in machine-readable format. All recipients shall equally disclose that information in a publicly available format.***

Or. en

Amendment 87

Proposal for a regulation

Article 23 – paragraph 6 – subparagraph 2 a (new)

Text proposed by the Commission

Amendment

Low-income or fragile partner countries, in particular those with unsustainable debt or limited borrowing capacity, shall primarily be provided with grant-based financing.

Or. en

Amendment 88

Proposal for a regulation

Article 23 – paragraph 6 a (new)

Text proposed by the Commission

Amendment

6a. Partner countries which have demonstrated commitments to reforms and do not face high fiscal or balance-of-payment pressures shall be given priority for policy-based loans.

Policy-based loans shall be differentiated in such a way as to respond better to the political, economic, social, environmental and fiscal context of the partner country, taking into account the country's capacity to implement reforms and its ability to sustain debt over the long term.

Or. en

Amendment 89

Proposal for a regulation Article 24 – paragraph 12 a (new)

Text proposed by the Commission

Amendment

12a. A prioredelegated act shall be adopted for policy-based loans.

Or. en

Amendment 90

Proposal for a regulation Article 25 – paragraph 3

Text proposed by the Commission

Amendment

3. By way of derogation from Article 62(1), first subparagraph, point (c), and Article 211(5) of Regulation (EU, Euratom) 2024/2509, where financial instruments or the budgetary guarantee are implemented in indirect management, bodies which provide adequate assurance of their financial capacity and governed by

3. By way of derogation from Article 62(1), first subparagraph, point (c), and Article 211(5) of Regulation (EU, Euratom) 2024/2509, where financial instruments or the budgetary guarantee are implemented in indirect management, bodies which provide adequate assurance of their financial capacity and governed by

private law of a Member State, a partner country benefitting from the financial instruments or the budgetary guarantee, or a partner country which has contributed to the financial instruments or the budgetary guarantee shall be eligible.

private law of a Member State, a partner country benefitting from the financial instruments or the budgetary guarantee, or a partner country which has contributed to the financial instruments or the budgetary guarantee shall be eligible *where necessary and duly justified*.

Or. en

Amendment 91

Proposal for a regulation Article 25 – paragraph 6

Text proposed by the Commission

Amendment

6. A Global Europe Investment Board (the ‘Investment Board’) shall provide strategic and operational guidance to the Commission in the implementation of the budgetary guarantee referred to in Article 24 and blending. The Investment Board shall adopt its rules of procedure. The Investment Board shall meet at least once a year and, when possible, adopt opinions by consensus.

deleted

The Investment Board shall be composed of representatives of the Commission and of the High Representative, of all Member States and of the EIB. The European Parliament shall have observer status. Contributors, eligible implementing entities and counterparts, partner countries, relevant regional organisations and other stakeholders may be given observer status, where appropriate. The Investment Board shall be co-chaired by the Commission and the High Representative.

Or. en

Amendment 92

Proposal for a regulation Article 25 a (new)

Text proposed by the Commission

Amendment

Article 25a

Global Europe Investment Board

1. A Global Europe Investment Board (the ‘Investment Board’) shall be established, which shall also function as the Global Gateway Board.

2. The general task of the Investment Board shall be to provide strategic and operational guidance to the Commission for the implementation of this Regulation, of the Global Gateway strategy and of Team Europe Initiatives. The Investment Board shall in particular assist the Commission in:

(a) implementing the budgetary guarantees referred to in Article 24 and blending operations;

(b) defining and selecting projects under the Global Gateway strategy.

3. The Investment Board shall be composed of representatives of the Commission and of the High Representative, of representatives from all Member States and of the EIB and of representatives of the European Parliament. Contributors, eligible implementing entities and counterparts, partner countries, relevant regional organisations and other stakeholders may be given observer status, where appropriate, and may be invited to meetings of the Investment Board. The Investment Board shall be co-chaired by the Commission and the High Representative. The secretariat of the Investment Board shall be ensured by the Commission.

4. The Investment Board shall adopt its rules of procedure on the basis of a

proposal submitted by the Commission. Those rules of procedure shall ensure that the Investment Board adopts its recommendations and opinion by consensus, where possible. The Investment Board shall meet on a regular basis.

The Commission shall ensure inclusiveness and provide members of the Investment Board with equal access to information in order to ensure that the decision-making process of the Investment Board is adequately informed.

Or. en

(The text of the second subparagraph of Article 25(6) is reproduced in paragraph 3 in Article 25a (new).)

Amendment 93

Proposal for a regulation Article 26 – title

Text proposed by the Commission

Amendment

Implementation of policy-based loans

Adoption of policy-based loans

Or. en

Amendment 94

Proposal for a regulation Article 26 – paragraph 1

Text proposed by the Commission

Amendment

1. The Commission shall adopt decisions, by means of **implementing acts**, making available the policy-based loan amount to a partner country and setting out the availability period of the loan which shall not go beyond three years after the end of the multiannual financial framework. **Those implementing acts shall**

1. The Commission shall adopt decisions, by means of **delegated acts to supplement this Regulation**, making available the policy-based loan amount to a partner country and setting out the availability period of the loan which shall not go beyond three years after the end of

be adopted in accordance with the examination procedure referred to in Article 32(2). If that decision is part of an action plan or measure, Articles 18 and 19 shall apply.

the multiannual financial framework.

Or. en

Amendment 95

Proposal for a regulation Article 28 a (new)

Text proposed by the Commission

Amendment

Article 28a

The Global Gateway Initiative

- 1. In order to benefit from funding under this Regulation and with the purpose of strengthening global connectivity by fostering domains such as robust partnerships in digitalisation, climate and energy, transport, health, education and research, while promoting democratic values, and high social, environmental as well as governance standards, the Global Gateway Initiative shall be implemented in line with the objectives and principles set out in this Regulation.*
- 2. The Global Gateway Initiative shall remain anchored in the primary objective of EU development cooperation, namely the reduction and long-term eradication of poverty, and shall also demonstrably contribute to progress towards the Sustainable Development Goals. The Global Gateway Initiative shall support an enabling environment for investments that uphold democracy, the rule of law and human rights by dedicating adequate funding in line with the 360-degree approach on topics of democratic resilience, transparency and accountability.*
- 3. Partnerships and investments shall*

have at their core the European dimension as well as partner country ownership and priorities, through the involvement of European, partner countries' and trusted partners' private sectors. The Global Gateway Initiative shall mobilise funding from Union institutions, Member States, and financial institutions, aiming at leveraging private sector investment.

4. In order to benefit from funding under this Regulation, the process for selecting a Global Gateway project by the Investment Board shall be based on eligibility and assessment as laid down in this Regulation. Proposals shall be screened by the Investment Hub at the Commission. The advice of the Business Advisory Group and the Civil Society and Local Authorities Advisory Platform shall be taken into account.

5. The Commission shall demonstrate progress achieved and alignment with the objectives of this Regulation through an annual report, which shall be discussed at Investment Board meetings, as part of its evaluation and monitoring work.

6. A dedicated exchange of views shall be held on Global Gateway project implementation at the request of the competent committees of the European Parliament.

7. The Commission is empowered to adopt delegated acts in accordance with Article 30 to supplement or amend paragraphs 4, 5 and 6 of this Article in order to improve the governance of Global Gateway, where appropriate.

Or. en

Amendment 96

**Proposal for a regulation
Title II – Chapter III a (new)**

Text proposed by the Commission

Amendment

Chapter IIIa

Parliamentary oversight and evaluation

Or. en

Amendment 97

**Proposal for a regulation
Article 28 b (new)**

Text proposed by the Commission

Amendment

Article 28b

Democratic control and oversight

1. The European Parliament and the Council shall be able to provide and exercise political control and exercise oversight, and the Council shall be able to exercise its coordinating function over the implementation of this Regulation.

2. A Global Europe Dialogue in the European Parliament shall be convened at least twice a year with all relevant Commissioners and the Vice-President / High Representative, to review the state of progress in the implementation of the Instrument, and inter alia to inform the European Parliament of the amounts allocated to the common specific objectives encompassing human rights and democracy, civil society organisations, peace, stability and conflict prevention. Upon the request of the European Parliament, individual Global Europe Dialogues may be convened with individual Commissioners in line with geographic or thematic priorities.

3. The Commission shall take into account the recommendations from the European Parliament including on possible the review of and shifts in policy priorities, especially to react to immediate

threats to peace, democracy, rule of law, human rights and fundamental freedoms inter alia as stipulated under Article 21. The Commission shall report in the following year how it has taken the recommendations from previous years into account.

4. For the preparation of the Global Europe Dialogue in paragraph 2, as well as other identified topics of political priority, the institutions and their respective administrations shall cooperate at all levels. The Commission shall provide written information upon the request of the European Parliament and its bodies and make every effort to deliver input of high quality and meaningful detail.

Or. en

Amendment 98

Proposal for a regulation Article 28 c (new)

Text proposed by the Commission

Amendment

Article 28c

Monitoring and reporting

The Commission shall monitor continuously the management and implementation of this Regulation. In order to enhance transparency, data shall also be made publicly available in an accessible manner on the Commission's website and updated regularly. The Commission shall in particular track the funding allocated to the common specific objectives referred to in Article 4(2), points (a), (b) and (c) and inform the European Parliament and the Council of the amounts allocated to them. For that purpose, appropriate indicators shall be formulated.

Amendment 99

**Proposal for a regulation
Article 28 d (new)**

Text proposed by the Commission

Amendment

Article 28d

Evaluation and impact assessment

- 1. The Commission shall, on a regular basis, and at least at mid-term, evaluate the impact and effectiveness of the programming and implementation of the Instrument, including the achievement of its objectives, where appropriate by means of independent external evaluations. The European Parliament and the Council shall be able to request independent external evaluations on specific matters related to the implementation of this Regulation.***
- 2. The Commission shall communicate the findings and conclusions of the evaluations, accompanied by its observations and follow-up, to the European Parliament and to the Council. Evaluations shall be made publicly available and shall be discussed at the request of the European Parliament pursuant to Article 28b.***
- 3. The Commission shall conduct an impact assessment of 10 % of actions funded by the Instrument, selected on a random basis. Upon the request of the European Parliament or the Council, the Commission shall conduct an impact assessment of specific actions specified in that request.***
- 4. The evaluation of actions and measures shall be based on effective indicators and shall seek to assess the impact in particular on decent job creation, including for young people, poverty***

eradication and inequality reduction. All indicators referring to individuals shall be disaggregated, whenever possible, by sex and age.

5. As part of the evaluation of actions, the Distributional Impact Assessment (DIA+), evaluating the targeting of disadvantaged groups and communities, notably in relation to gender and socioeconomic conditions, shall be performed for at least 20% of interventions under this Regulation.

6. The evaluations conducted pursuant to this Article shall be accompanied, if appropriate, by legislative proposals setting out the necessary amendments to this Regulation.

7. For the evaluation and impact assessment process, the Commission shall strengthen its cooperation with relevant stakeholders, including beneficiaries, international organisations, civil society actors, notably academia in Member States and third countries, as well as local authorities. It shall seek to undertake joint evaluations with Member States and partner countries and shall seek to reinforce stakeholders' capacities in data collection and rigorous impact assessments.

8. In accordance with Regulation (EU, Euratom) 2024/2509, by 31 December 2030 and every three years thereafter, the Commission shall evaluate, on the basis of an independent external evaluation, the use and functioning of blending instruments and budgetary guarantees as well as policy-based loans under this Regulation, in particular their contribution to the objectives, the achieved results and additionality. The Commission shall submit that evaluation report to the European Parliament and to the Council. That evaluation report shall be accompanied by an opinion of the Court of Auditors. The evaluation report and the opinion of the Court of Auditors

shall be made publicly available.

Or. en

Amendment 100

Proposal for a regulation Article 29 a (new)

Text proposed by the Commission

Amendment

Article 29a

Communication and visibility of Union action

- 1. The recipients of Union funding and the entities responsible for indirect management shall acknowledge the origin and ensure the visibility of the Union funding, in particular when promoting the actions and their results to the public and the media. The Commission shall be responsible for monitoring recipients' compliance with those requirements.***
- 2. The Commission shall implement information and communication actions related to the Instrument, and its actions and results. Union financing may cover support expenditures related to the provision of information and communication actions, including corporate communication and visibility of the political priorities of the Union, insofar as those priorities directly relate to the objectives referred to in Article 4.***

Or. en

Amendment 101

Proposal for a regulation Article 30 – paragraph 2

Text proposed by the Commission

2. The power to adopt delegated acts **to amend Article 6(5), Article 24(1), (2) and (3) and Annex II** shall be conferred on the Commission for the period of validity of this Regulation.

Amendment

2. The power to adopt delegated acts **as referred to in Article 4(2), Article 6(1), Article 17(1), Article 19(1), Article 26(1), Article 28a(7) and Article 31** shall be conferred on the Commission for the period of validity of this Regulation.

Or. en

Amendment 102

Proposal for a regulation
Article 31 – title

Text proposed by the Commission

Adoption of further **implementing** rules for the Europe pillar

Amendment

Adoption of further rules for the Europe pillar

Or. en

Amendment 103

Proposal for a regulation
Article 31 – paragraph 1

Text proposed by the Commission

For Enlargement and Neighbourhood East partners in the pillar referred to in **Article 3(1), point (a)**, the Commission shall adopt **an implementing act establishing uniform conditions for implementing** this Regulation, in relation to the design and content of the performance-based plans, performance, structures and control systems to be set up in preparation of accession, also in the context of the management of structural, agricultural and cross-border cooperation funds. **This implementing act shall be adopted in accordance with the examination**

Amendment

For Enlargement and Neighbourhood East partners in the pillar referred to in **Annex I**. The Commission shall adopt **a delegated act to supplement** this Regulation, in relation to the design and content of the **policy-based loans**, performance-based plans, performance, structures and control systems to be set up in preparation of accession, also in the context of the management of structural, agricultural and cross-border cooperation funds.

procedure referred to in Article 32(2).

Or. en

Amendment 104

Proposal for a regulation

Article 31 – paragraph 1 – subparagraph 1 a (new)

Text proposed by the Commission

Amendment

The delegated act referred to in the first subparagraph shall give particular emphasis to ensuring that beneficiaries uphold and respect effective democratic mechanisms, including a multi-party parliamentary system, free and fair elections, pluralistic media, an independent judiciary and the rule of law, and guarantee respect for all human rights obligations, including the rights of persons belonging to minorities. Moreover, the delegated act shall also set a funding target for the fundamentals first approach to support candidate countries' democratic institutions in achieving performance-based plans, and to support non-state actors in monitoring and contributing to democratic reforms. The delegated act shall also define the modalities of the reverse conditionality approach to automatically repurpose programmable funds to independent actors when democratic backsliding occurs.

Or. en

Amendment 105

Proposal for a regulation

Annex II – point -A (new)

Text proposed by the Commission

Amendment

Annex II. -A – Common specific objectives for all geographic pillars

1. Human Rights and Democracy

The Union shall contribute to advancing the fundamental values of democracy, the rule of law, the universality, indivisibility and interdependence of human rights, respect for human dignity, the principles of non-discrimination, equality and solidarity, and respect for the principles of the Charter of the UN and international human rights law, mainly in the following areas:

1) Upholding human rights and fundamental freedoms for all, contributing to forging societies in which participation, tolerance, non-discrimination, human dignity, equality, social justice, international justice and accountability prevail.

2) Developing, supporting, consolidating and protecting democracy, addressing all aspects of democratic governance, including reinforcing political pluralism, representation, and accountability, reinforcing democracy at all levels, enhancing citizen and civil society participation, supporting credible, inclusive and transparent electoral processes as well as supporting citizen capacity in monitoring democratic and electoral systems, through the support to domestic citizen election observation organisations and their regional networks. Democracy shall be strengthened by upholding the main pillars of democratic systems, democratic norms and principles, free, independent and pluralistic media, both online and offline, internet freedom, the fight against censorship, accountable and inclusive institutions, including parliaments and political parties, and the fight against corruption.

Election observation shall play a full part in the wider support for the democratic processes. Within this context, EU election observation shall continue to be a major component of the programme as

well as the follow-up to recommendations of EU election observation missions.

3) Promoting effective multilateralism and strategic partnership, contributing to reinforcing capacities of international, regional and national instruments and mechanisms in promoting and protecting human rights, democracy and the rule of law. Strategic Partnerships shall be boosted, with a particular attention to the Office of the High Commissioner for Human Rights, the International Criminal Court and other relevant international, regional and national human rights mechanisms. Furthermore, the programme shall promote education and research on human rights and democracy, including through the Global Campus of Human Rights.

2. Support to Civil Society Organisations

1) Inclusive, participatory, empowered and independent civil society and democratic space in partner countries

(a) Creating an enabling and accessible environment for citizen participation and civil society action, including through foundations by supporting active civil society participation in policy dialogues and the consolidation of dialogue platforms for non-state actors;

(b) Supporting and building the capacity of civil society organisations, and foundations, to act as both actors of development and good governance in their own right;

(c) Capacity building for civil society organisations for their support of vulnerable and marginalised groups by providing basic social services such as health - including nutrition, education, social protection, and access to safe water, sanitation and hygiene;

(d) Supporting and empowering women's organisations and other relevant organisations working on gender equality

as well as women human rights defenders to have the opportunity to work and be protected against threats and violence;

(e) Increasing the capacity of civil society networks, platforms and alliances in partner countries;

(f) Enabling civil society to carry out their work, through, inter alia, capacity building, coordination and institutional strengthening for civil society organisations, taking into account the importance of enabling space for their actions and access to funding, including to engage within their organisations and between different types of stakeholders. Fostering dialogue between civil society organisations and governments on public policy.

2) Inclusive and open dialogue with and between civil society actors

(a) Promoting inclusive multi-stakeholder dialogue fora, including interaction and coordination between citizens, civil society, local authorities, Member States, partner countries, the private sector and other key development stakeholders;

(b) Enabling cooperation and exchange of knowledge and experience between and with civil society actors domestically and internationally;

(c) Fostering cooperation and partnerships of civil society organisations with international intergovernmental organisations, including capacity building aimed at promoting and monitoring the implementation of international and regional instruments, including those concerning human rights, justice, the rule of law and democracy;

(d) Ensuring a substantive and continued structured dialogue and partnerships with the Union.

3) Awareness, understanding, knowledge and engagement of European citizens regarding development issues

(a) Empowering people to increase their engagement on development issues and the SDGs, including through raising public awareness, promoting formal, informal and non-formal education for development, especially among youth, and promoting knowledge sharing between the relevant actors, focusing on the Union Member States, candidate and potential candidate countries;

(b) Mobilising public support in the Union, candidate countries and potential candidates for sustainable and inclusive development strategies, including poverty reduction, in partner countries.

3. Peace, Stability and Conflict Prevention

1) Assistance for conflict prevention, peacebuilding and crisis preparedness

The Union shall provide technical and financial assistance covering support for conflict-sensitive measures aimed at building and strengthening the capacity of the partners to analyse risks, prevent conflict, build peace and address pre- and post-crisis needs in close coordination with the UN and other international, regional and sub-regional organisations, and State, civil society and local authorities actors, in relation to their efforts mainly in the following areas, including specific attention to gender equality, ensuring the effective participation and empowerment of women and youth:

(a) early warning and conflict-sensitive risk analysis in policy-making and the implementation of policy;

(b) facilitation and building capacity in confidence-building, mediation, dialogue and reconciliation measures, including at community level, with particular regard to emerging inter-community tensions, especially with a view to the prevention of genocide and crimes against humanity;

- (c) conflict prevention;*
- (d) strengthening capacities for participation and deployment in civilian stabilisation, peacekeeping and peacebuilding missions;*
- (e) improving post-conflict recovery as well as post-disaster recovery, with relevance to the political and security situation;*
- (f) supporting stabilisation, safety of individuals and human security restoration measures, including mine action, demining and transitional justice in line with relevant multilateral agreements;*
- (g) supporting peacebuilding and state-building actions, involving, where appropriate, civil society organisations, states and international organisations, as well as strengthening state-society relations;*
- (h) contributing to the further development of structural dialogue on peacebuilding issues at various levels, between civil society and partner countries, and with the Union;*
- (i) crisis response and preparedness;*
- (j) curbing the use of natural resources to finance conflicts, and supporting compliance by stakeholders with initiatives such as the Kimberley Process Certification Scheme, and including legal acts such as Regulation (EU) 2017/821, especially as regards the implementation of efficient domestic controls over the production of, and trade in, natural resources;*
- (k) supporting actions promoting gender equality and women's empowerment, in particular through implementation of UNSCRs 1325 (2000) and 2250 (2015) as well as participation and representation of women and youth in formal and informal peace processes;*

(l) promoting a culture of non-violence, including by supporting formal, informal and non-formal peace education;

(m) supporting actions strengthening the resilience of states, societies, communities and individuals, including resilience assessments designed to identify the endogenous capacities within societies that allow them to withstand, adapt to and quickly recover from pressures and shocks;

(n) supporting international criminal tribunals and ad hoc national tribunals, truth and reconciliation commissions, transitional justice and other mechanisms for the legal settlement of human rights claims and the assertion and adjudication of property rights;

(o) supporting measures to combat the illicit use of, and access to, firearms, small arms and light weapons;

(p) supporting know-how transfer, the exchange of information and best practices, risk or threat assessment, research and analysis, early warning systems, training and service delivery.

2) Assistance in addressing global and trans-regional threats and emerging threats

The Union shall provide technical and financial assistance to support partners' efforts and Union actions addressing global and trans-regional threats and emerging threats mainly in the following areas:

(a) threats to law and order, and to the security and safety of individuals including terrorism, radicalisation leading to violent extremism, organised crime, cyber-crime, hybrid threats, illicit trafficking, trade and transit; in particular strengthening the capacity of law enforcement and judicial and civil authorities involved in the fight against terrorism, organised crime, including

cyber-crime;

(b) threats to public spaces, critical infrastructure, including international transport, including passenger and freight traffic, energy operations and energy distribution, cybersecurity;

(c) threats to public health, including sudden epidemics with a potential trans-national impact;

(d) threats to environmental stability, maritime security threats, threats having a potentially destabilising impact on peace and security, deriving from climate change impacts;

(e) mitigation against risks, whether of an intentional, accidental or natural origin, related to chemical, biological, radiological and nuclear materials or agents and risks to related installations or sites, or explosive remnants of wars and conflicts.

Priority shall be given to trans-regional cooperation involving two or more third countries which have demonstrated a clear political will to address the aforementioned threats.

Or. en

Amendment 106

Proposal for a regulation

Annex II – new heading before Annex II.A - Europe

Text proposed by the Commission

Amendment

Specific Objectives

Or. en

Amendment 107

Proposal for a regulation Annex II.A – point 2 – point r

Text proposed by the Commission

r) Fostering the establishment of people-to-people partnerships based on common interests and promoting collaboration on education, culture, sport research and innovation as well as the mutually beneficial mobility of people;

Amendment

r) Fostering the establishment of people-to-people partnerships based on common interests and promoting collaboration on education, ***international youth cooperation***, culture, sport research and innovation as well as the mutually beneficial mobility of people;

Or. en

Amendment 108

Proposal for a regulation Annex II.B – point 3 – introductory part

Text proposed by the Commission

(3) Promoting and protecting democracy, the rule of law, human rights, good governance, human development and people to people relations

Amendment

(3) Promoting and protecting democracy, the rule of law, human rights, ***gender equality***, good governance, human development and people to people relations

Or. en

Amendment 109

Proposal for a regulation Annex II.B – point 3 – point a

Text proposed by the Commission

a) Strengthening public institutions and economic/democratic governance systems, including through oversight, enforcement, and the prevention of and fight against corruption and foreign interference; supporting effectiveness of public finances, transparency and

Amendment

a) ***Supporting democratic resilience***, strengthening public institutions and economic/democratic governance systems, including through oversight, enforcement, and the prevention of and fight against corruption and foreign interference; supporting effectiveness of public finances,

accountability;

transparency and accountability;

Or. en

Amendment 110

Proposal for a regulation Annex II.B – point 3 – point e

Text proposed by the Commission

e) Fostering the establishment of people-to-people partnerships based on common interests and strengthening skills development through cooperation in the fields of education, youth, research and innovation;

Amendment

e) Fostering the establishment of people-to-people partnerships based on common interests and strengthening skills development through cooperation in the fields of education, ***including international youth cooperation***, research and innovation;

Or. en

Amendment 111

Proposal for a regulation Annex II.F – point 3 – point b

Text proposed by the Commission

b) Supporting democracy, including effective representation and participation also by deploying EU electoral observation missions;

Amendment

b) Supporting democracy, including effective representation and participation also by deploying EU electoral observation missions ***and by providing support to elections, parliaments and independent oversight bodies***;

Or. en

EXPLANATORY STATEMENT

The co-rapporteurs welcome the European Commission's proposal for the Global Europe Instrument (GEI) and emphasise the importance of increasing the budget allocation for the Global Europe Instrument to EUR 225 billion in current prices, as proposed in the MFF Interim Report of the European Parliament. The financial support to Ukraine for an amount of up to EUR 100 000 000 000 should be provided over and above the ceilings of the Multiannual Financial Framework.

Only by providing adequate resources for the implementation of GEI can the European Union and its Member States achieve their external action objectives, principles, and interests. In light of the increasingly volatile and unstable global order and geopolitical environment, the credibility and capabilities of the EU depend on a well-resourced Instrument.

The co-rapporteurs underline that the EU should strengthen its role as the defender of human rights and democracy, and as the world's leading provider of Official Development Assistance, while also supporting sustainable economic development and investment. The European Parliament's oversight role should be reinforced, including through increased transparency, more granular budgetary information, clearer budget lines, measurable targets and better evaluation. All actions financed by GEI should be conditional on the respect for democracy, human rights and the rule of law.

On parts of the proposal that have not been addressed in this draft, the co-rapporteurs have agreed to take additional time in order to conduct further consultations with relevant stakeholders, and to work together with the goal of finding the best possible wording.